



Climate Policy and Agriculture - The European context



*Edit Konya, Herwig Ranner
DG Agriculture and Rural
development, Unit H4
European Commission*



Background information



Climate change

Emissions GHG

-

**Mitigation/
carbon sink**

+

Impacts

-

Adaptation

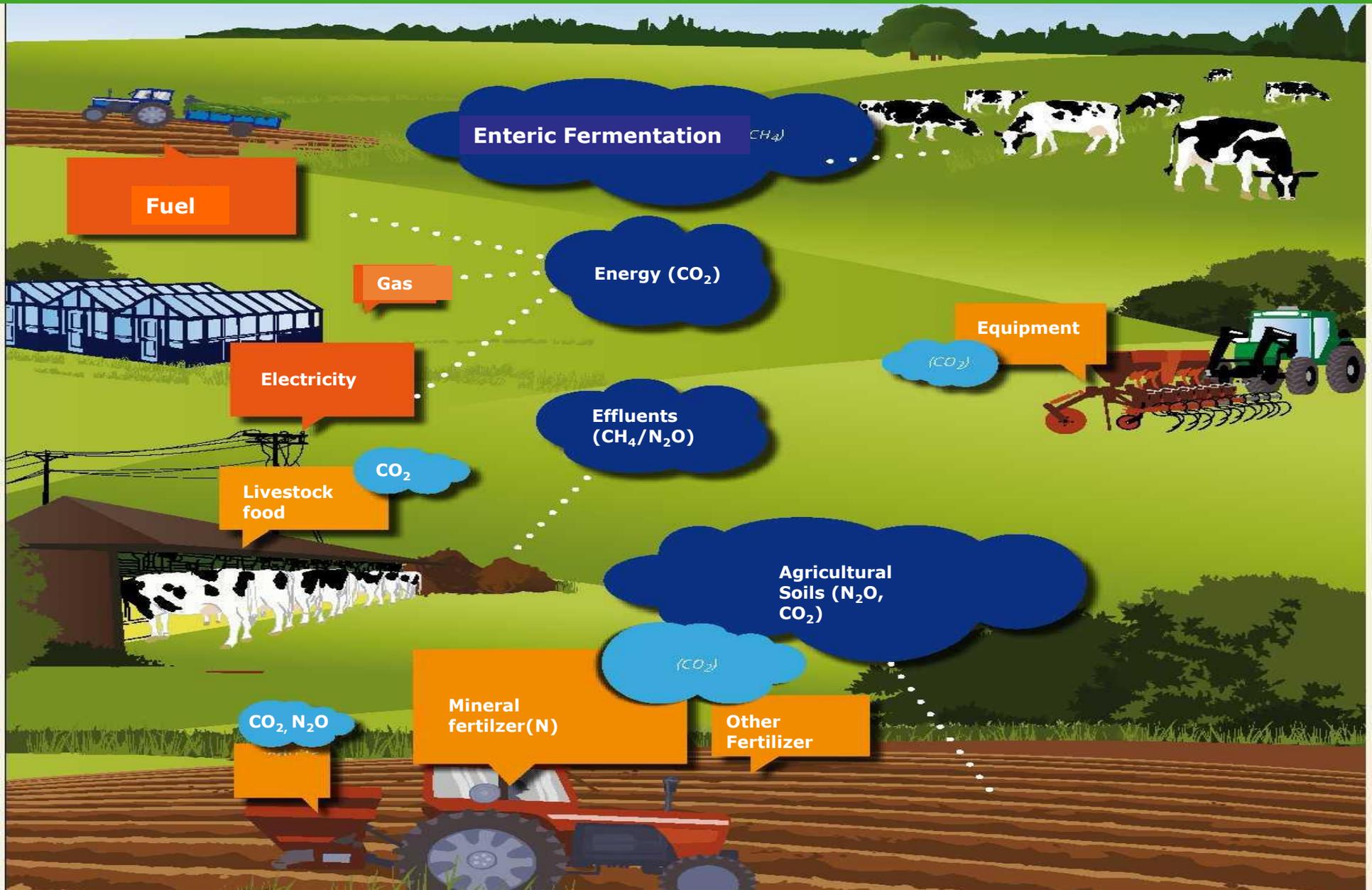
+

Agriculture

**Biomass
production
(bionergy,
biomaterials)**

+

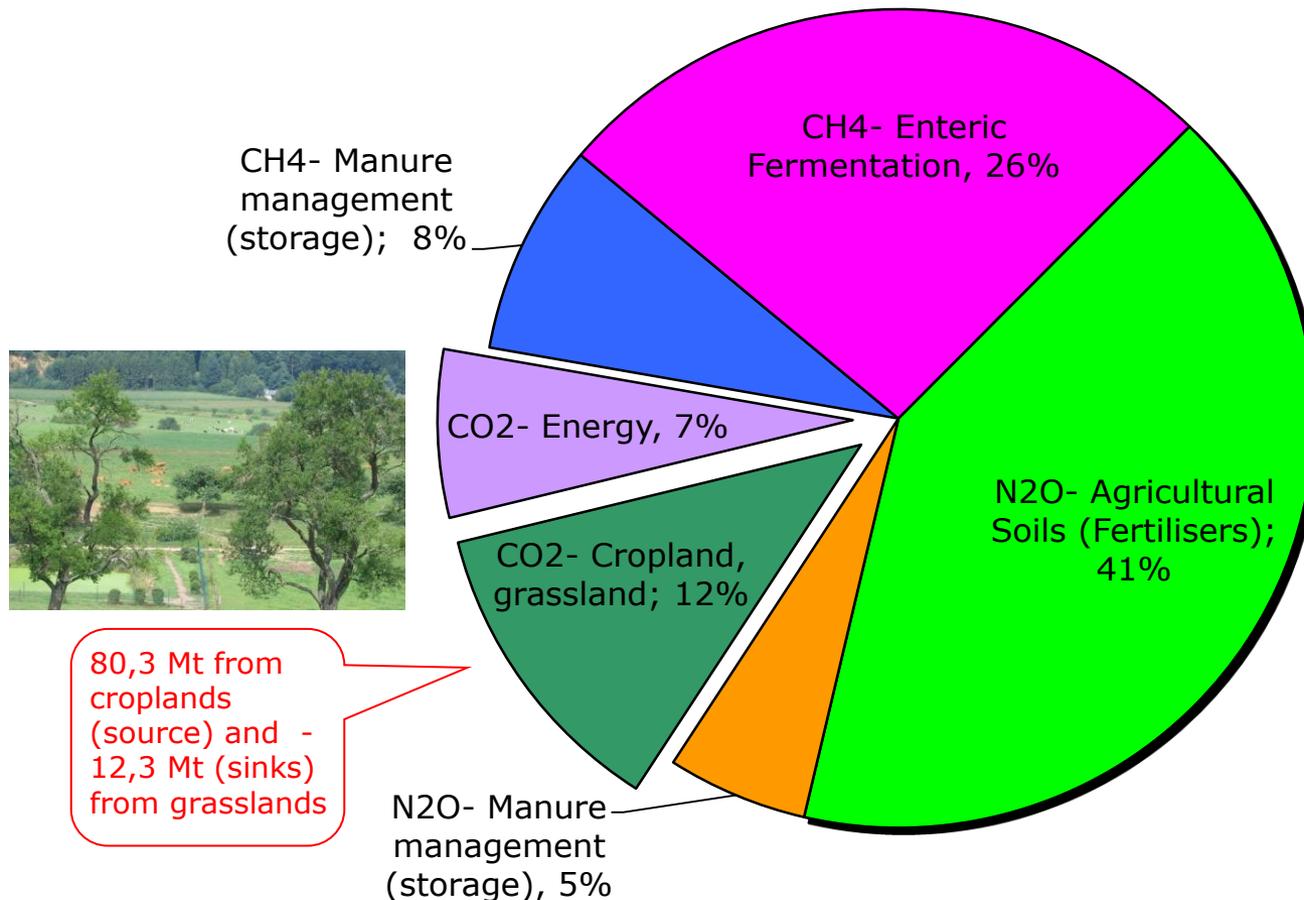
Green growth



 **Direct Energy**
 **Indirect Energy**

 **Direct emissions**
 **Indirect Emissions**

Share of GHG from sectors "Agriculture", "Energy" and "LULUCF", EU-27, 2011



EU climate policy - key policy instruments

GHG Target in 2020: -20% compared to 1990

-14% compared to 2005

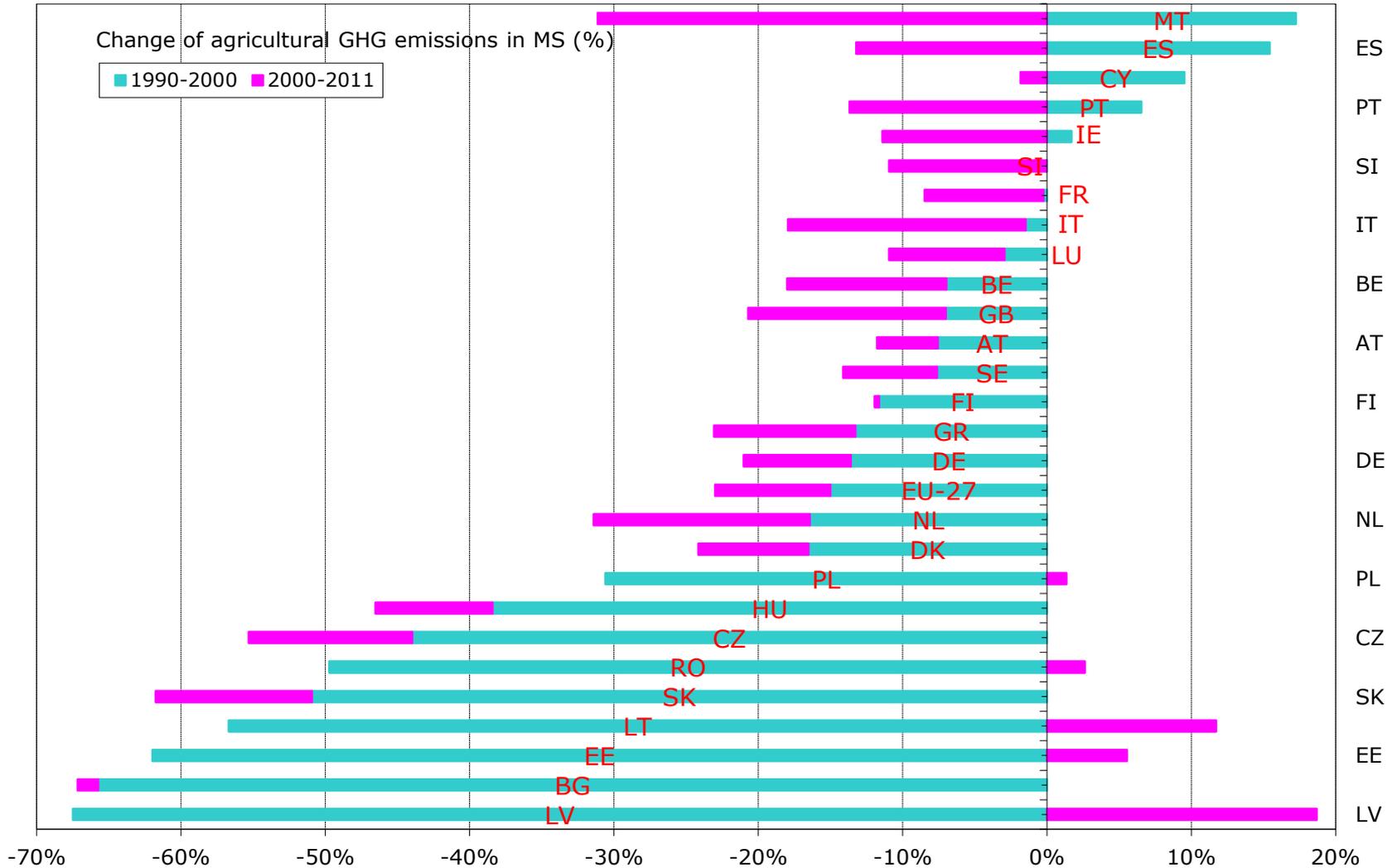
EU Emissions Trading
System (ETS)
-21% compared to 2005

Effort sharing Decision
Non ETS sectors (transport, buildings,
waste, **agriculture**)
-10% compared to 2005

CH₄ and N₂O
from agriculture
included

CO₂ from
LULUCF
NOT included

27 Member State targets
stretching from -20% to +20%





Share of agriculture in total ESD GHG emissions (2008-2012 average)

Finland	18%
Estonia	23%
Latvia	27%
Lithuania	31%
EU-28	17%



Climate mitigation in EU agriculture



Mitigation – concept

- Broadly, agriculture can contribute to **mitigation** by:
 - ▼ **direct emissions from farm operations** (CH₄ and N₂O)
 - ▼ **CO₂ emissions by improving farm "energy profile"** (efficiency, on-farm use of renewable energies)
 - Improve CO₂ balance of farmland soils by protecting or expanding carbon sinks
 - ▼ **CO₂ from fossil fuel use in other sectors** by supplying feedstock for bioenergy and industrial applications
- Measures with **highest mitigation potential**:
 - *Increase production efficiency (fertilizer, resource use)*
 - *Improving manure and slurry management (storage, application)*
 - *'Waste to worth' (anaerobic digestion for animal waste – biogas)*
 - *Grassland management (improving livestock "carbon footprint" and carbon sink)*
- Actions which improve **resource efficiency** are positive for climate (reduce direct and indirect emissions)
- **Synergies** with soil protection (erosion), water quality (nitrates), air quality (ammonia)
- High mitigation potential **variability** in systems and management practices: potential depends on baseline climates, soil types, farm production systems
- **Large uncertainties**

Coûts de la tonne de CO₂e évité pour l'agriculteur et potentiels d'atténuation (année 2030, France métropolitaine)



Source: Quelle contribution de l'agriculture française à la réduction des émissions de GES?, INRA (France), July 2013



Portugal, 2005

GETTY IMAGES



France, 2003



Greece, 2007



England, 2007



Climate change adaptation in EU agriculture



EC policy framework on adaptation

- ▶ **White Paper on 'Adapting to climate change: towards a European framework for action'** (April 2009)
- ▶ **EU Adaptation Strategy** (April 2013)
 - **General aim:** enhancing Europe's resilience to the impacts of climate change
 - **Specific objectives:**
 - *Enhancing the knowledge base and widening access to information*
 - *Mainstreaming adaptation into EU policies, strategies and programmes*
 - *Capturing the potential of the market, market-based instruments and the private sector*
 - *Support to and facilitation of collaboration, exchange of knowledge and good practice examples, etc. between MS, regions, cities...*
 - **Agriculture is a vulnerable sector** – the strategy draws on CAP for providing adaptation support
 - *Climatic changes will lead to a **variety of risks** which call for adaptation responses*
 - *make Rural Development Policies more **climate resilient** and*
 - *dedicate funds **directly** for adaptation*



ANNEX – Additional slides

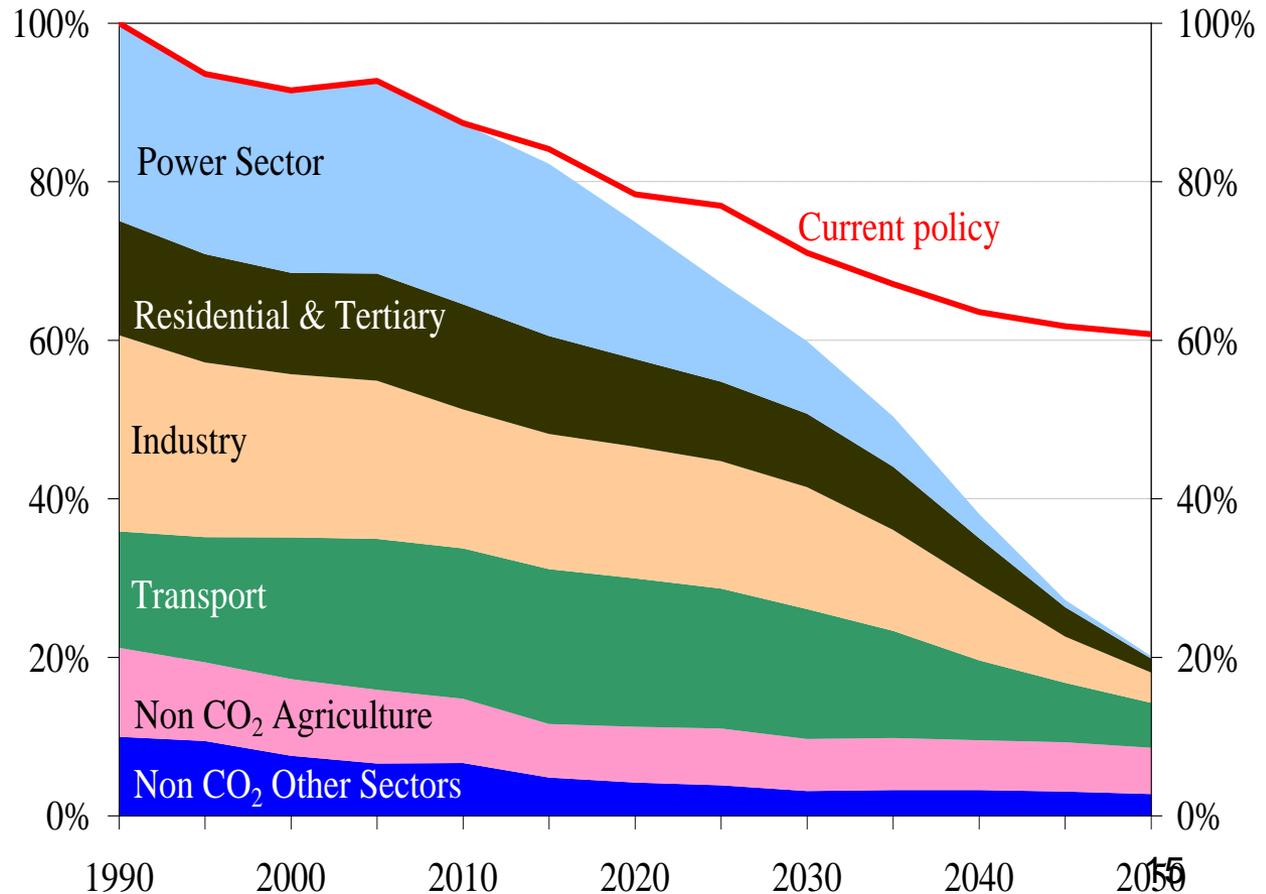
Looking beyond 2020: roadmap 2050

80% domestic reduction in 2050 is feasible:

- With currently available technologies,
- With behavioural change induced by prices
- If all economic sectors contribute to a varying degree & pace

Milestones for agriculture:

- 25% in 2020
- 36% to -37% in 2030
- 40 to -50% in 2050



Tackling climate change through livestock

Emissions

Methane (CH₄)



Renewal Effluent management

Nutrition Biogas

Nitrogen monoxide(N₂O)



Fertilization management

Global nitrogen management

CO₂ (energy)



Legumes

Livestock food

Autocons.

Fuel

Mecanisation

Tractor tuning

Electricity

Sinks

CO₂



Grassland

Ecological infrastr.

Arctic

Temperature rise much larger than global average
Decrease in Arctic sea ice coverage
Decrease in Greenland ice sheet
Decrease in permafrost areas
Increasing risk of biodiversity loss
Intensified shipping and exploitation of oil and gas resources

Northern Europe

Temperature rise much larger than global average
Decrease in snow, lake and river ice cover
Increase in river flows
Northward movement of species
Increase in crop yields
Decrease in energy demand for heating
Increase in hydropower potential
Increasing damage risk from winter storms
Increase in summer tourism

North-western Europe

Increase in winter precipitation
Increase in river flow
Northward movement of species
Decrease in energy demand for heating
Increasing risk of river and coastal flooding

Mountain areas

Temperature rise larger than European average
Increase in glacier extent and volume
Decrease in mountain permafrost areas
Upward shift of plant and animal species
High risk of species extinction in Alpine regions
Increasing risk of soil erosion
Decrease in ski tourism

Coastal zones and regional seas

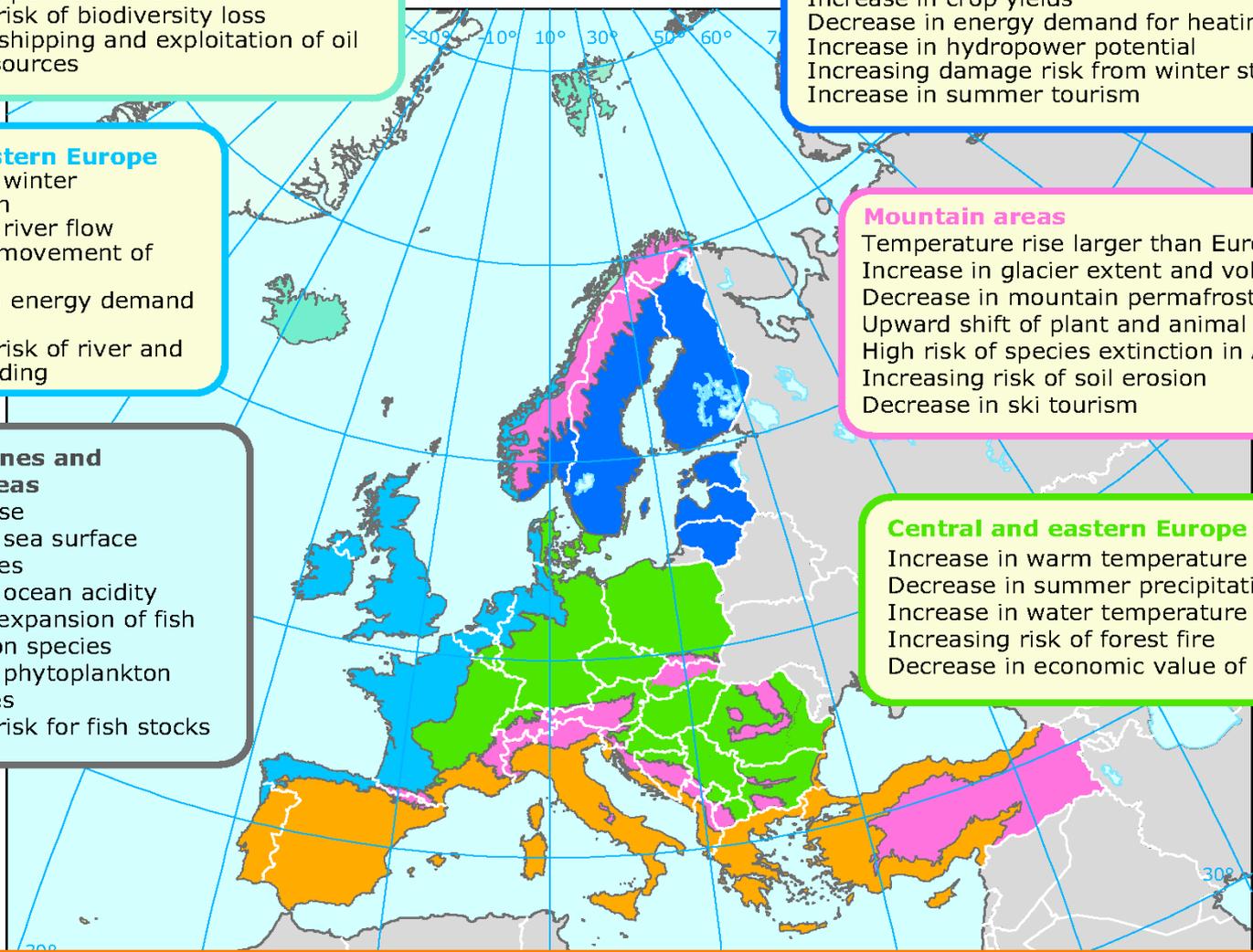
Sea-level rise
Increase in sea surface temperatures
Increase in ocean acidity
Northward expansion of fish and plankton species
Changes in phytoplankton communities
Increasing risk for fish stocks

Central and eastern Europe

Increase in warm temperature extremes
Decrease in summer precipitation
Increase in water temperature
Increasing risk of forest fire
Decrease in economic value of forests

Mediterranean region

Temperature rise larger than European average	Increasing water demand for agriculture	Expansion of habitats for southern disease vectors
Decrease in annual precipitation	Decrease in crop yields	Decrease in hydropower potential
Decrease in annual river flow	Increasing risk of forest fire	Decrease in summer tourism and potential increase in other seasons
Increasing risk of biodiversity loss	Increase in mortality from heat waves	
Increasing risk of desertification		





Adaptation & risk prevention

- ▶ Adaptation to CC is **broader than 'risk prevention/risk management'** –
 - aims to **enhance resilience** of: economic sectors and systems (infrastructures, agriculture, forestry) and environmental resources (biodiversity, soil, water)
 - has a **long-term perspective** vs short/medium-term for 'risk prevention'
- ▶ Over the coming years, it may require **changes** in: production patterns and methods, farm structures and strategies, with investments and costs
- ▶ Possible **adaptive solutions** – examples
 - Adapting timing farm operations (planting, sowing)
 - Technical measures (frost protection, ventilation systems, livestock housing)
 - Soil management (rise water holding capacity, organic matter)
 - Better adapted and more resilient crop varieties (less water intensive)
 - More effective pest and disease controls
 - Improving efficiency of water use and irrigation equipment
 - Protect and build "green infrastructure" (hedgerows, floodplains, wetlands)
- ▶ "Best" **approach** to cope with uncertainties – build **resilience**
 - Prioritise **no-regret** actions
 - Protecting **natural environment base** on which agriculture takes place
 - "**Synergetic**" actions
 - Improve **adaptive capacity**



Looking into the future

- Farmers need to face the **climate challenge** - reduce farm-level GHG emissions, and adapt and manage risks
 - In a context of rising of global food demand, increasing input prices
 - Environmental constraints (water, soils, biodiversity) intensified by climatic change
- Agriculture's carbon footprint is reducing but the sector needs to **strengthen efforts** towards mitigation – EU climate policy framework 2030
- The **CAP 2020** offers a range of tools for incentivising the adoption of mitigation and adaptation action within the wider context of sustainable food production (but has also its limits)
- "Voluntary" approach needs to **address barriers** to action:
 - **Technology** solutions - improve farming methods and develop solutions
 - Encourage **behavioural** changes
 - Improve **measuring tools** at different levels – GHG inventories, LCA, farm-level GHG assessment tools
- Identifying **climate policy instruments** for farming sector is a key task
- **Global context** – international climate agreement (2015)