Consultation on the revision of Regulation (EU) No 443 /2009 and Regulation (EU) No 510/2011 setting $\rm CO_2$ emission performance standards for light duty vehicles

We are launching this consultation to collect the views of stakeholders and citizens with regard to the revision of the EU regulations setting CO₂ emission performance standards for cars and vans (together referred to as light duty vehicles (LDVs)).

The consultation is divided into two sections: the first section asks questions of a general nature and the second asks questions of a more technical nature related to the policy design and is thus intended for a well-informed audience. You may choose whether you wish to answer only the first or both of these sections.

Background to the consultation

Transport represents around one quarter of Europe's greenhouse gas emissions and is the main cause of air pollution in cities. Europe's answer to these challenges is an irreversible shift to low-emission mobility in terms of carbon and air pollutants. By mid-century, greenhouse gas emissions from transport will need to be at least 60% lower than in 1990 and be firmly on the path towards zero.

The shift towards low-emission mobility will contribute towards reducing the EU's overall emissions, as we have committed to do under the Paris Agreement on climate change. This shift also offers major opportunities for the European automotive industry to keep its competitive advantage and remain a front-runner through modernising, embracing new technologies and regaining the trust of consumers.

The shift towards low-emission mobility has already started, but its pace should be accelerated as set out in the Commission's Strategy for low-emission mobility.

The 2030 climate and energy policy framework agreed by EU Heads of State in October 2014 requires a 30% reduction greenhouse gas emissions in sectors not covered by the EU's Emission Trading System ("non-ETS sectors") by 2030 compared to 2005. The impact assessment accompanying the framework indicated that vehicle efficiency measures are the most important measure for achieving the needed reductions.

The EU's Regulations setting carbon dioxide (CO₂) emission standards for new <u>cars</u> and <u>vans</u> have proven to be a strong driver for innovation and efficiency in automotive technology. A review of those Regulations to establish <u>post-2020 targets for cars and vans</u> was announced by the Commission in February 2015 and included into the Action plan of the Strategy for low-emission mobility.

An <u>extensive evaluation</u> of the existing Regulations has been carried out. This identifies that while the Regulations have been largely effective and have delivered CO₂ reductions at lower cost than originally foreseen, there are areas deserving consideration for the future revision. These include the measurement of the emissions and the utility parameter (a way to differentiate between manufacturers' fleets).

The existing Regulations foresee a review covering the emissions target and existing modalities and the use of a utility parameter (as a way to differentiate between manufacturers' fleets).

The Strategy for low-emission mobility also notes that the transformational change towards low- and zero-emission vehicles will need to be supported by a wide range of measures at all levels of policy-making to engage both manufacturers and users. The Commission will analyse the impact of different ways to incentivise low- and zero-emission vehicles in a technology neutral way, such as setting specific targets for them.

The Commission is carrying out this consultation in order to be properly informed by public opinion in preparation for possible future legislative action in this area. The results of the consultation will be summarised and published as well as being used to inform the Impact Assessment.

If data, other information or studies are available which are relevant to the assessment, these can be submitted as part of a stakeholder's general comments or directly to the mail box.

General information about respondents

*In wha	at capacity are you completing this questionnaire?
	As an individual / private person
	Public authority
	Academic / Research institution
	International organisation
	Civil society organisation
	Professional organisation
	Private enterprise
0	Other
*If othe	er, please specify:
Text of	of 3 to 200 characters will be accepted
If priv	rate enterprise
Busine	ss sector
200 c	character(s) maximum
ls your	company an SME?
(For r	more information, please see http://ec.europa.eu/growth/smes/business-friendly-environment/sme-
defini	tion/index_en.htm)
0	Yes - medium-sized enterprise (having less than 250 staff and/or turnover below €50m and/or a balance sheet below €43m)
	Yes - small enterprise (having less than 50 staff and/or turnover below €10m and/or a balance sheet below €10m)
	balance sheet below €10m) Yes - micro enterprise (having less than 10 staff and/or turnover below €2m and/or a balance
	balance sheet below €10m) Yes - micro enterprise (having less than 10 staff and/or turnover below €2m and/or a balance sheet below €2m)

If professional organisation

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	Belarus		Belgium		Belize		Benin		Bermuda
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0	Cape Verde	0	Cayman Islands	©	Central African Republic	0	Chad	©	Chile
©	China		Christmas Island	0	Clipperton		Cocos (Keeling) Islands	0	Colombia
0	Comoros	0	Congo	0	Cook Islands	0	Costa Rica	0	Côte d' Ivoire
0	Croatia	0	Cuba	0	Curaçao	0	Cyprus	0	Czech Republic
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	Gabon	\bigcirc	Gambia		Georgia		Germany		Ghana
	Gibraltar		Greece	0	Greenland		Grenada		Guadeloup e
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	Guyana		Haiti		Heard Island and McDonald Islands	0	Honduras		Hong Kong
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	Iraq		Ireland		Isle of Man		Israel		Italy
	Jamaica		Japan		Jersey		Jordan		Kazakhstan
	Kenya		Kiribati		Kuwait		Kyrgyzstan		Laos
	Latvia		Lebanon		Lesotho		Liberia		Libya
	Liechtenstein		Lithuania		Luxembourg		Macao		Macedonia
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	Portugal		Puerto Rico		Qatar		Réunion		Romania
0	Russia	0	Rwanda	0	Saint Barthélemy	0	Saint Helena, Ascension and Tristan da Cunha	0	Saint Kitts and Nevis
0	Saint Lucia		Saint Martin		Saint Pierre and Miquelon	0	Saint Vincent and the Grenadines	0	Samoa
0	San Marino	0	São Tomé and Príncipe	0	Saudi Arabia		Senegal		Serbia
	Seychelles		Sierra Leone		Singapore		Sint Maarten		Slovakia
0	Slovenia	0	Solomon Islands	0	Somalia	0	South Africa	0	South Georgia and the South Sandwich Islands
	South Korea		South Sudan		Spain		Sri Lanka		Sudan
0	Suriname	0	Svalbard and Jan Mayen	0	Swaziland	0	Sweden	0	Switzerland
	Syria	\bigcirc	Taiwan		Tajikistan		Tanzania		Thailand
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0	Trinidad and Tobago	0	Tunisia	0	Turkey	0	Turkmenista n	0	Turks and Caicos Islands
	Tuvalu	0	Uganda		Ukraine		United Arab Emirates		United Kingdom
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0	Vanuatu	0	Venezuela	0	Vietnam	0	Wallis and Futuna	0	Western Sahara

	0	Yemen		Zambia		Zimbab	we	
Ple	ase	give your co	ount	ry of residence/est	ablis	shment:		
		Austria		Belgium		Bulgaria		Croatia
		Cyprus		Czech Republic		Denmark		Estonia
		Finland		France		Germany		Greece
		Hungary		Ireland		Italy		Latvia
		Lithuania		Luxembourg		Malta		Netherlands
		Poland		Portugal		Romania		Slovakia
		Slovenia		Spain		Sweden		United Kingdom
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(Please note that regardless of the option chosen, your contribution may be subject to a request for access to documents under <u>Regulation 1049/2001</u> on public access to European Parliament, Council and Commission documents. In this case the request will be assessed against the conditions set out in the Regulation and in accordance with applicable <u>data protection rules</u>.)

Section one: General questions

This section asks general questions about the policy of reducing CO_2 emissions from cars and light commercial vehicles (together referred to as LDVs) and is aimed at citizens as well as specialist stakeholders.

A free text section is available at the end of the questions to enable you to provide any additional clarifications or observations.

Main problem to address

The Regulations setting CO₂ targets for new cars and light commercial vehicles request the Commission to bring forward proposals to set new targets for the period beyond 2020.

In your view, how important is the following action?

	Very important	Important	Somewhat important	Not important	I don't know
Setting CO ₂ emission targets for new cars and light commercial vehicles in the EU in order to reduce emissions from this segment and contribute to meeting the EU's overall climate goals	•	•	•	•	•

The need for EU action

There is a single market for LDVs across the EU. If no EU action was taken to address the problem, Member States would adopt individual approaches to reduce LDV CO_2 emissions, in order to achieve the needed reductions for the non-ETS sector. As the evaluation of the Regulations highlighted, the use of differing tools and levels of ambition by Member States could lead to market fragmentation. This would lead to higher costs, both for industry and vehicle purchasers for achieving the goal and probably be less effective at actually reducing greenhouse gas emissions. Current evidence from the use of CO_2 linked vehicle taxation clearly demonstrates the widely differing approaches which would result from Member State action and the additional costs this would cause.

In your view, what would be likely to happen without EU action?

	Likely	Neutral	Unlikely
Member States would individually implement legislation to reduce LDV CO ₂ emissions	0	0	•
Legislation introduced by individual Member States would lead to market fragmentation and higher costs	0	0	0
Member States would have difficulty to achieve the necessary reductions to meet EU climate goals	0	0	0

Main policy objectives

In your view, how important are the following objectives for future LDV ${\rm CO_2}$ legislation?

	Important	Neutral	Unimportant
Continuing to reduce CO ₂ emissions from cars and light commercial vehicles cost effectively and in line with EU climate and energy goals	0	0	•
Ensuring technology neutrality (e.g. between different powertrains)	0	0	0
Ensuring competitive neutrality between manufacturers	0	0	0
Preserving the competitiveness of EU automotive manufacturing	0	0	0
Ensuring that the legislation's impacts are socially equitable	0	0	0
Promoting the market uptake of low-emission and zero-emission vehicles	0	0	0
Contributing to reducing air pollution caused by cars and light commercial vehicles (emissions of nitrogen oxides, particulate matter,)	0	0	•

Form that action should take to reduce LDV CO_2 emissions

Please indicate your preference for the following options to reduce new LDV CO₂ emissions, and contribute to the 2030 Energy and climate targets (with 1st being your most preferred option and 7th the least preferred)?

	1 st	2 nd	3 rd	4 th	5 th	6 th	7 th
Legislation setting LDV CO ₂ emissions targets at EU level	0	0	0	0	0	0	0
Use of vehicle or fuel taxes or other incentives by Member States to affect vehicle choice and use	0	0	0	0	0	0	0
A voluntary agreement with industry to reduce new vehicle CO ₂ emissions	0	0	0	0	0	0	0
Member State actions to influence vehicle choice in other ways such as restricting access to urban areas for certain types of vehicles	0	0	0	0	0	0	•
Development of international standards for LDV fuel economy	0	0	0	0	0	0	0
No action	0	0	0	0	0	0	0
Other	0	0	0	0	0	0	0

Other - please specify:

100 character(s) maximum

The level of future LDV CO₂ emissions targets

The EU Regulations currently set new vehicle fleet average ${\rm CO_2}$ targets of $95{\rm gCO_2/km}$ for cars from 2021 on and of $147{\rm gCO_2/km}$ for light commercial vehicles from 2020 on. Without further action, these targets will remain unchanged after those dates.

The current targets require manufacturers to reduce new car emissions by about 5% per year between 2015 and 2021 and new light commercial vehicle emissions by about 5.5% per year between 2017 and 2020.

In comparison to the current reduction rates	, do you think new	v targets for the p	period after 2	020 sh	nould
be set at levels which require:					

- a rate of reduction less than that required under the current Regulations?
- a similar rate of reduction to that required under the current Regulations?
- a higher rate of reduction than that required under the current Regulations?

What is your view on the timetable for the post-2020 strategy on cars and vans?

200 character(s) maximum

Innovation and competitiveness

The Paris Climate agreement and the obligations on participating countries may increase the global competition for technologies to reduce road vehicle CO₂ emissions.

Do you think EU legislation to regulate ${\rm CO_2}$ emissions for LDVs will:

	Agree	Neutral	Disagree
Increase the competitiveness of EU industry on the global market	0	0	0
Increase the likelihood of the EU automotive industry developing further CO ₂ reducing technology for conventional engines	0	©	0
Increase the likelihood of the EU industry developing technology for alternative powertrains	0	0	0

Social impacts

LDVs have an average of 3 or 4 owners over their life. Lower income groups within a country's population and countries with lower GDP are likely to have larger shares of second hand vehicles entering their fleets. It may be the case that vehicle CO₂ emissions and fuel efficiency are viewed and experienced differently by purchasers of second hand vehicles than by purchasers of new vehicles. In turn, such differences may occur between income groups and Member States.

The following questions seek your views on this issue:

	Yes	No	Neutral
Is the distributional impact of LDV CO ₂ legislation likely to lead to benefits for lower income social groups and countries?	0	0	0
Should the impact on second hand LDV purchasers be considered when assessing the social impacts of the legislation?		0	0
Should cross-border trade in second hand vehicles be taken into consideration in assessing the impacts of the legislation?	0	0	0

Any additional comments

If you have any comments or supplementary information to add to your replies to the questions in section 1, please insert this here:

1000 character(s) maximum

Section two: policy design questions

This section asks more specific question about potential policy design options for reducing CO₂ emissions from cars and light commercial vehicles and their impacts.

The questions below are based on the initial analysis carried out by the Commission and presented in its Inception Impact Assessment.

The evaluation of the existing legislation identified a number of areas to be considered. The colegislators have also requested a number of aspects to be assessed in developing new legislative proposals and stakeholders have proposed options for consideration.

The following questions seek your views on which of these different possible aspects should be included in the future legislation and how important the different aspects are for you.

It is not mandatory to answer all questions.

Aspects of the Regulatory approach

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Yes No Neutral In addition to cars (M1) and Light Commercial Vehicles (N1), should the legislation also cover heavier vehicles (N2 type)? Should the car Regulation also include small Light Commercial Vehicles? Should cars and Light Commercial Vehicles be covered by the same Regulation? Should the current approach where manufacturers are the regulated entity be replaced by regulating manufacturer groups? Should the current Tank To Wheel (TTW) metric be replaced by a Well To Wheel (WTW) metric? Should the current approach based on CO2 emissions be replaced by an approach based on energy use? Should the metric used to set the target also include emissions occurring during manufacturing and at the time of disposal of the vehicle?

Measuring performance

Concerns over the growing divergence between test cycle CO_2 emissions and those experienced in real driving will be largely tackled by the foreseen change from the current NEDC test cycle to the World harmonised Light vehicle Test Procedure (WLTP) for regulatory purposes. However, this approach is different to the one taken for pollutant emissions where a 'real driving emissions' test is being introduced.

In view of this:

	Yes	No	Neutral
Do you think the Commission should explore what potential exists to further reduce the divergence between the test cycles and real world emissions?	0	0	•
Should supplemental driving tests be implemented to give values closer to real emissions?	0	0	0
Should data based on mass monitoring of fuel consumption in vehicles be used for monitoring programmes?	0	0	•
Other	0	0	0

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Other	options	- D	lease	Speciii	۷٠

Text of 3 to 200 d	characters	will be	accepted
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Technology specific requirements

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	Yes	No	Neutral
Should manufacturers be given the freedom to choose the mix of technologies and emission levels for their vehicles provided they meet the overall target set for them?	•	0	•
Should specific CO ₂ targets be set for different fuel types or technologies?	0	0	•
Should manufacturer's targets continue to be set based on their sales weighted average registrations (as in the current legislation)?	©	0	0
Should average mileage by fuel and vehicle segment be taken into account in establishing targets?	0	0	0

How should the effort be shared between different actors?

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	No	Yes	Neutral
Should a utility parameter be used to distribute the effort between different vehicle manufacturers (as in the current legislation)?	0	0	©

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	Mass	Footprint	Other (please speficy below)
Which utility parameter should be used?	0	•	•

Othe	er utility parameter - please specify:			
Te	xt of 3 to 200 characters will be accepted			
		Yes	No	Neutral
	If mass is to be used as the utility parameter, should the slope as set out in the current Regulations be maintained?	0	0	0
	se specify your preference for distributing the effort between of the contractor of	lifferent actors	5.	

Incentivising low- and zero-emission vehicles

The following questions relate to possible elements in future legislation relating to low- and zeroemission vehicles such as plug-in hybrid vehicles, battery electric vehicles and fuel cell electric vehicles.

Should there be a mechanism in the CO₂ legislation to encourage the deployment of low- and zero-emissions vehicles?

P	lease	answer	the	following	questions:

	Yes	No	Neutral
Should manufacturers be required to produce and sell a minimum proportion of low- and zero emission vehicles?	0	0	0
Should other types of incentives be put in place for low- and zero-emission vehicles (instead of requirement to produce and sell a minimum proportion of low- and zero emission vehicles)?	0	0	0

How could incentives for low- and zero- emission vehicles be designed in the	i illilire lealgiation (
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20	0 character(s) maximum			
\M/ba	at criteria should be used for defining low- and zero-emissions	vohiclos?		
VVIIA	it criteria sribulu de useu foi defining low- and zero-emissions	vernoles:		
		Yes	No	Neutral
	CO ₂ emission performance	0	0	0
	s, how could an appropriate criterion be defined? O character(s) maximum			

What criteria should be used for defining low- and zero-emissions vehicles?

	Yes	No	Neutral
Zero emission range (km)	0	0	•

	s, how could an appropriate criterion be defined?					
200	0 character(s) maximum					
Wha	t criteria should be used for defining low- and zero-emissions	s vehicles	?			
		Yes	No		Ne	utral
	Other	0)		0
Othe	er - please specify					
200	0 character(s) maximum					
Tec	chnologies which reduce CO ₂ emissions but not	t during	the typ	e apr	orov	al test
		Yes	No		Ne	eutral
	Should CO ₂ emission reductions arising from the deployment of technology which reduces emissions in normal driving but whose benefit is not shown in the normal test cycle be taken into account in the legislation?	0	0		•	
If yes	s, please show your preference for the following options with	1st being	your mo	st pref	errec	d option:
		1 st	2 nd	3 rd		4 th
	Continuation of the current eco-innovation scheme	0	0	0)	0
	List of technologies eligible for off-cycle credits	0	0	0)	0
	An approach based on measuring in-use fuel consumption from vehicles fitted with the technology	0	0	0)	0
	Other – please specify below	0	0	0)	0

Other - please specify

200 character(s) maximum		

Small volume and niche manufacturers

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	Yes	No	Neutral
Should derogations for small volume manufacturers (less than 10,000 registrations per year) be continued?	0	0	0
Should derogations for niche manufacturers (10,000 to 300,000 registrations per year) be continued	0	0	0
If derogations are continued, should these be based on worldwide sales (instead of EU sales) for those manufacturers?	©	©	•
Should derogations be granted for certain types of vehicles rather than for manufacturers?	0	0	0

Additional Comments

If you have any comments or supplementary information to add to your replies to the qu	estions in
section 2, please insert this here:	

200 character(s) maximum		